



Social Services Block Grant Pre-Expenditure Report

State Fiscal Year July 2007 – June 2008

The Social Services Block Grant (SSBG) provides funds to assist States with providing social services to adults and children. The Office of Community Services, Administration for Children and Families, U.S. Department of Health and Human Services allocates funds in proportion to each State's population using available population data from the Bureau of the Census.

States have substantial discretion in the use of SSBG funds. Each State determines what services are provided, who is eligible to receive them, and how funds are used. States may provide the services directly or purchase them from qualified agencies or organizations. States also may use these funds to support administrative functions.

Each year, States must prepare a pre-expenditure report, also known as the intended use plan. Prior to expenditure by a State of payments, the State shall report on the intended use of the payments the State is to receive including information on the types of activities to be supported and the categories or characteristics of individuals to be served. The report shall be transmitted to the federal agency and made public within the State in such manner as to facilitate comment by any person (including any Federal or other public agency) during development of the report and after its completion. The report is to be revised throughout the year as may be necessary to reflect substantial changes in the activities assisted under this title, and any revision shall be subject to the requirements of the previous sentence.

The following information is provided to fulfill this requirement.

SSBG NATIONAL GOALS

Services funded by the SSBG as far as practicable under the conditions of that State are directed at one or more of these five goals:

- achieving or maintaining economic self-support to prevent, reduce or eliminate dependency
- achieving or maintaining self-sufficiency, including reduction or prevention of dependency
- preventing or remedying neglect, abuse or exploitation of children and adults unable to protect their own interest, or preserving, rehabilitating or reuniting families
- preventing or reducing inappropriate institutional care by providing for community-based care, home-based care or other forms of less intensive care
- securing referral or admission for institutional care when other forms of care are not appropriate or providing services to individuals in institutions.

FUNDING

Illinois' allocation for the Federal Fiscal Year 2008 Social Services Block Grant is estimated as \$51,383,400. This is a reduction from the Federal Fiscal Year 2007 allocation of \$72,793,200. Any necessary adjustments to the State allotments based on the final Federal Fiscal Year 2008 funding level will be made subsequent to passage and signature of the FY 2008 funding law, including allocations made to States under a Continuing Resolution.

Annually, additional funding is transferred by Illinois to the Social Services Block Grant from the Temporary Assistance for Need Families Block Grant (TANF). TANF funding of \$25,500,000 is estimated to be transferred to the Social Services Block Grant in State Fiscal Year 2008.

ORGANIZATIONAL STRUCTURE

The Illinois Department of Human Services (DHS) is the largest State agency in Illinois and provides programmatic and fiscal oversight of the Social Services Block Grant. Administrative responsibility is to ensure that all federal requirements are met. Mandates include planning, reporting, audit and public participation requirements and identification of special activities that may not be supported with Block Grant funds.

The mission of DHS is to provide immediate and continued supportive services and benefits that empowers individuals and families to gain stability and achieve self-sufficiency through advocacy and a broad range of customized resources in a partnership and environment that is supportive, safe and respectful.

Guiding principles of the Illinois Department of Human Services are:

- To help families and individuals help themselves by increasing their ability to meet their responsibilities.
- To serve clients with respect, fairness, and cultural competence.
- To deliver services in a way that promotes independent living.
- To find ways to reduce permanent dependence on the human services system.
- To strengthen communities by coordinating and linking community and state resources, and involving them as partners in policy making and implementation.
- To measure the effectiveness of human services in terms of outcomes and costs.
- To deliver services in the most effective way possible within the resources invested in.



Federal SSBG funds of \$51,383,400 are received by DHS and are distributed through DHS contracted programs. Three other state agencies participate through an Interagency Agreement. The agencies are:

Department of Children and Family Services (DCFS)	\$1,525,662
Department of Corrections (DOC)	\$2,951,816
Department on Aging (DoA)	\$1,127,914

Within DHS, block grant funds are distributed for services as follows:

Division of Mental Health	\$1,239,245
Division of Developmental Disabilities	\$2,461,799
Division of Rehabilitation Services	\$14,201,364
Division of Alcohol and Substance Abuse	\$1,159,282
Division of Human Capital Development	\$4,847,298
Division of Community Health and Prevention Administration	\$890,500
	\$51,383,400

ADVISORY COUNCIL TO THE SECRETARY OF HUMAN SERVICES

The public participates in the planning and development of the Title XX Block Grant Program. The legislation creating the Title XX Social Services Block Grant requires that the state provide for public comment during the development of the report on planned use of Block Grant funds. The primary means of providing for public comment regarding Illinois' Title XX Program is through the Family Self-Sufficiency Advisory Council.

The Family Self-Sufficiency Advisory Council, as stated in 305 ILCS 5/12-4.2d, is composed of 30 members who represent recipients, service providers, local governmental units, community and welfare advocacy groups, and the general public. The Council advises the Department regarding all aspects of assistance delivered or contracted and other areas as deemed appropriate by the Secretary.

The Council meets at least quarterly. The Council holds meetings in compliance with Illinois' Open Meetings Act (P.A. 82-387).

FEES FOR SERVICES

At the time of publication of this report, the only service that requires a participant fee is childcare for children. DHS develops and promulgates the fee schedule. A parent fee is a federal statutory requirement, and state rule determines the fee amount. The childcare fees are on a sliding scale related to income, family size and the number of children in care.

LIMITATIONS ON USE OF FUNDS – Services, Activities, and Providers Normally Unallowable

Activities which may not be supported through Title XX Block Grant funding include:

- The purchase or improvement of land or the purchase, construction or permanent improvement (other than minor remodeling) of any building or other facility,
- Cash payments for subsistence or room and board (other than costs of subsistence during rehabilitation, room and board for a short term as an integral but subordinate part of a social service, or temporary emergency shelter as a protective service),
- Payment of the wages of any individual as a social service (other than payment of the wages of welfare recipients employed in the provision of child day care services),
- Medical care (other than family planning services, rehabilitation services, or initial detoxification of an alcoholic or drug dependent individual) unless it is an integral but subordinate part of a social service for which grants may be used under this Title,
- Social services (except services to an alcoholic or drug dependent individual or rehabilitation services) provided in and by employees of any hospital, skilled nursing facility, intermediate care facility, or prison, to an individual living in such an institution,
- Any educational service which the state makes generally available to its residents without cost and without regard to their income,
- Any child day care services unless such services meet applicable standards of state and local law, or
- Cash payments as a service.

CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

State law or agency mission statements define the agency's priorities for service. Within these priorities, agencies have established specific criteria for the particular service. Following that, eligibility is based upon a plan for services as submitted by service providers and as approved by the Illinois Department of Human Services which becomes a part of a Community Service Agreement.

The services address the special needs of low income families; children; the elderly; persons with mental, developmental or physical disabilities; alcoholic and drug abusers; ex offenders; teen or unmarried parents and victims of domestic violence. Although income is not used for determining eligibility, most households served are low income and may be receiving other forms of assistance such as food stamps, Temporary Assistance to Need Families, and Medical assistance.



ILLINOIS PROJECTIONS FOR STATE FISCAL YEAR 2008

Service	Adults	Children	Amount
Case Coordination	1,454	420	\$314,994
Community Maintenance	580	100	\$213,841
Comp. Youth Development	93	4,064	\$2,485,978
Child Care		4,500	\$1,200,000
Crisis Nurseries	607	899	\$206,772
Domestic Violence Intervention	12,054	2,430	\$5,703,000
Early Intervention		864	\$3,240,500
Employability Development	3,054	20	\$2,775,199
Family Planning	30,000	10,000	\$3,255,000
Family Support	4,688	1,169	\$243,364
Health Support	700	25,000	\$1,380,500
Homemaker	1,250		\$13,457,408
Outpatient Treatment	114	215	\$125,558
Parents Too Soon	1,200	6,000	\$3,026,400
Protective Intervention	480	370	\$69,406
Rehab. & Training/Disabled	362		\$500,592
Rehab. & Treat. for Sub. Abuse	224	50	\$1,159,282
School Based Health Care		3,200	\$788,300
Social Adj. & Rehab.	4935	9,217	\$4,964,038
Teen Pregnancy Prevention		2,000	\$638,100
Transportation	5,248		\$849,790
Treatment/Habilitation	2,708	1,476	\$3,172,219
Unmarried Parents	42	1,096	\$722,659
Administration			\$890,500
Total Persons & Expenditures	69,793	73,090	\$51,383,400

Should the 2008 Social Services Block Grant be restored to the Fiscal Year 2007 level, the funds would be used to provide early intervention and homemaker services.

Adults are defined as persons released from parent or guardian and age 18 or older. Children are defined as under the age of 18 or between 18 and 21 under parental or guardian supervision.

SERVICE DEFINITIONS AND DELIVERY

Services are delivered through a network of community based agencies. Persons apply for services at these agencies or are referred for services by individuals, or other local, county or state agencies. Information on SSBG service providers in geographic locations is made available at Family Community Resources Centers located across Illinois. Family Community Resource Centers can be located by accessing the Department's website. The Bureau of Title XX Social Services also maintains a directory of service providers.

The following is a brief definition for each service:

Case Coordination

Coordination of services to persons with developmental disabilities or mental illness to provide a necessary advocacy function to link available resources with people's needs.

Community Maintenance

A series of services in community placement designed to sustain the current level of functioning and well being of people who have mental illnesses and people with developmental disabilities.

Comprehensive Youth Development

Comprehensive activities designed to improve personal and social functioning of youths and their families.

Child Care

Direct care and supervision of children inside or outside their homes during a portion of a 24-hour day in a day care center or in a home that meets state and local standards.

Crisis Nurseries

Parents and children are provided with respite and short-term crisis care during critical times of stress, illness, homelessness, and emergencies.

Domestic Violence Intervention

Coordination and integration of service activities provided through a network of service resources of, an individual, family or group to address personal and social needs that are consequences of domestic violence.

Early Intervention

Services designed to enhance an infant's or toddler's development in collaboration with the child's family.

Employability Development

Arrange or provide for assistance in acquiring academic or vocational skills to enable individuals to obtain, retain or advance in employment and overcome barriers to employability. Services are provided to low income persons, persons receiving Temporary Assistance to Needy Families, and ex-offenders.

Family Planning

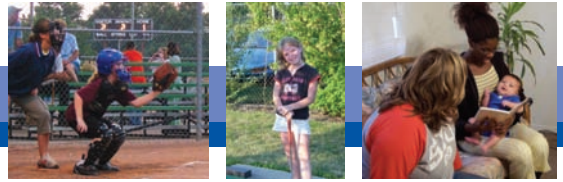
Medical and educational activities necessary to enable individuals to voluntarily determine their family size and space births of their children in order to achieve optimum health for themselves and their children.

Family Support

Comprehensive, coordinated, and intensive sets of activities provided to or on behalf of an individual to promote maintenance or rehabilitation of the individual in his/her natural, foster, or adoptive home or in a similar homelike environment.

Health Support

Services provided to assist individuals and families to attain and maintain a favorable condition



of health, secure and utilize necessary medical treatment, as well as, preventive and health maintenance services, including arranging for services in medical emergencies.

Homemaker

Teaching of and assistance in household management and personal care to support individuals and families in their own homes when there are disruptions caused by illness, disability or other problems.

Outpatient

Intervention and short-term active treatment for individuals who are at risk of institutionalization.

Parents Too Soon

Services to individuals 20 years of age or younger who are facing the risk of long-term dependency or whose children might be at risk of abuse or neglect

Protective Intervention

Assistance to individuals in response to potential, actual, or alleged abuse, neglect, or exploitation and who are unable to protect their own interests or individuals who are harmed or threatened with harm through action or inaction by another individual or through their own actions

Rehabilitation & Training for Disabled

Residential care or home-based instruction, training, and rehabilitation to meet the special needs of individuals with disabilities. Services are not generally available to state residents without cost or without regard to their income.

Rehabilitation & Treatment for Substance Abuse

Comprehensive range of treatment, deterrent, and rehabilitation service activities designed to reduce or eliminate abuse or dependency, restore individuals to a drug-free condition, and/or deter experimental use.

School Based Health Care

Improving the physical and emotional health of enrolled students by teaching them life-long habits through the student's access to and receipt of primary health care services, especially for Medicaid children.

Social Adjustment and Rehabilitation

Direct interaction between a service provider and an individual(s) in need of assistance in coping with personal problems and improving social functioning.

Teen Pregnancy Prevention

Support for community based planning to reduce teenage pregnancy and sexually transmitted diseases to promote self-sufficiency.

Transportation

Assisting persons in making arrangements for travel to and from community resources. Services are provided to individuals sixty years of age or older. Services are measured based on each one-way participant trip. Each participant must reside in a non-long term care setting within a pre established geographic service area.

Treatment Habilitation

Social and habilitative activities are provided to individuals with developmental disabilities or mental illness appropriate to their capacity for more adequate personal and social functioning.

Unmarried Parents

Assisting unmarried parents and their families in coping with the social and emotional problems related to pregnancy and in planning for the future and well-being of the child.

Administration

The Bureau of Title XX Social Services is responsible for the management and oversight of the Illinois allocation for the Title XX Social Services Block Grant. The Bureau consists of eight state employees, a contractual employee and related costs such as travel, telecommunications, equipment, and rent.



Illinois Department of Human Services

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