



**Illinois Department of Human Services**  
**ILLINOIS SUPPORTIVE HOUSING PROGRAM**  
**REPORT TO THE GENERAL ASSEMBLY**  
**State Fiscal Year 2010**



## **Supportive Housing Program**

### **PREFACE**

On August 18, 1993, House Bill 267 was signed into law to provide state-funded supportive services for low-income families and individuals who were formerly homeless or at risk of becoming homeless. The supportive services included, but were not limited to alcohol and substance abuse counseling, mental health programs, transportation, advocacy, child care, case management and other support services necessary for residents of permanent or transitional supported community facilities, Single Room Occupancy (SRO) facilities and family developments to maintain their community based housing. The services are delivered by governmental units, community organizations, and not-for-profit agencies that operate supportive housing developments.



## **The Supportive Housing Program**

### **Introduction**

The Illinois Supportive Housing Program (SHP) was developed to provide supportive services coupled with housing to low-income homeless individuals and families. The SHP enables formerly homeless individuals and families, or those at risk of becoming homeless the ability to sustain their housing by providing necessary support services. The supportive services prevent the program participants from returning to homelessness and enhances their ability to function more independently in the community.

In State Fiscal Year 2010, \$8.8 million in funding was allocated to the IDHS Supportive Housing Program for persons who are homeless.

### **Program Goal**

The goal of the Supportive Housing Program is provide the necessary supportive services to low-income homeless individuals and families that will assist them to live in community based housing. The program requires the provision of community-based transitional or permanent housing (funded from other sources). The supportive services are delivered to the residents in the transitional or permanent housing that will enable them to continue to live as independently as possible.

Program deliverables require that:

- All participants are provided with case management services, counseling services, and advocacy services within five days of admittance to the program. All participants must also have documented access, when applicable, to other supportive services.
- All participants have a service plan developed for implementation within the first week of admittance to the program. The individual service plan must detail monthly outcomes as well as ongoing goals to be accomplished by the participant(s) with the assistance of the provider.
- All participants will have access to case management services outside of normal business hours of operation including, but not limited to, evening case management service hours.
- All participants have a completed intake and assessment done upon entry into the program. Providers must submit all intake and assessment forms to IDHS annually for approval.
- All progress and supportive services for participants will be tracked and progress reported within each participant's case file that includes, at a minimum, a record of the participant's supportive services, case management, progress and benefit assistance.
- All providers have a community outreach plan which includes a detailed description for notifying the community of the program, hours of operation, and admittance/eligibility requirements into the program(s) they administer for IDHS. This plan must include outreach to the other community service agencies, the local FCRC, and other outreach entities. IDHS must be advised of any publication and distribution of flyers, printed materials, and brochures that are part of the IDHS funded Supportive Housing Program.
- All providers have a written agreement or Memorandum of Understanding (MOU) for referrals to other social service agencies. The MOU must include:
  - a description of the types of service(s) to be provided;
  - a description detailing how referrals will be handled by each entity; and



- a description of any follow-up actions.
- All providers have a referral process that assists program participants with enrollment into public benefit programs such as TANF, Supplemental Nutrition Assistance Program (SNAP, formerly known as food stamps), All Kids, medical and disability assistance, as well as other resources that address the needs of the program participants.
- All providers have the ability to download the IDHS SNAP application and distribute it to eligible households.
- All providers accurately report outcomes and submit reports to IDHS within the designated time frames utilizing the web-based reporting system.
- The following projected data is included in the providers Funding Plan:
  - the projected unduplicated number of participants to be served during the fiscal year; and
  - the projected unduplicated number of households expected to be served during the fiscal year.

## **Administration**

The Bureau of Homeless Services and Supportive Housing administers the Supportive Housing Program for the Illinois Department of Human Services. Program staff perform all administrative and program management functions that includes, but is not limited to the implementation of funding plans, contracting, program payments, and program monitoring. The SHP program deliverables are verified by staff from the Bureau of Homeless Services and Supportive Housing through on-site field monitoring.

## **Funding**

The Supportive Housing Program is funded by the state Health and Human Services Medical Trust fund and General Revenue Fund (GRF). All SHP funds must be obligated by the end of the agreement period and expended by the end of the lapse period. Typically, funding plans are distributed in February or March of each year with contract distributed in June. The SHP funding cycle is based on the fiscal year of July 1st to June 30th each year.

The public and not-for profit organizations that participate in the SHP must provide supportive services that are matched with at least 25% of the program costs from other sources.

## **Reporting**

In Fiscal Year 2009 the Department made significant improvements to the SHP by developing a web-based quarterly reporting system. In an attempt to capture the maximum amount of available data, the Department designed a reporting system compatible with the federal homeless program reporting formats. The Department also added data elements to the reporting system to provide statistical information regarding homeless children.

**Fiscal Reporting:** The Fiscal Report is based on a three-part budget submitted by each agency as part of their Funding Plan. The budget contains a Budget Summary, Personnel Detail, and Program Funding Sources. The Budget Summary consists of direct costs and administrative costs that are associated with the direct client services. The Personnel Detail provides specific cost information for staff responsible for direct care for program participants. The Program Funding Sources section requires SHP providers to disclose other funding resources that will meet the program match requirements.

**Service Reporting:** The SHP providers submit quarterly service web-based reports to the Bureau of Homeless



Services and Supportive Housing. The quarterly service reports provide information that includes but is not limited to the number and characteristics of the participants served, participant demographic information, supportive services, causes of homelessness, and special needs.

## **Program Services**

The SHP provides supportive services which are delivered in conjunction with permanent housing to low-income individuals and families who are formerly homeless or at risk of becoming homeless. Supportive services assist families and individuals to return to self-sufficiency. The supportive services provided by the SHP are those deemed necessary to move participants to the highest level of self-sufficiency. Some of the eligible supportive services include, but are not limited to:

Advocacy	Intervening on behalf of program participants to assist in the receipt and use of services
Alcohol Abuse Services	Providing or arranging services for participants to AA (Alcoholics Anonymous) or other programs to address alcohol abuse.
Case Management	Coordinating the acquisition, delivery and use of supportive services. Case management must include individual assessments that are used to develop individual service plans.
Counseling	Providing or arranging for individual or group counseling to alleviate physical, mental, substance abuse, skill and/or domestic obstacles to self-sufficiency. Family, financial, and life skills counseling services are also eligible.
Child Care	Providing or arranging for child care services.
Children's Services	Providing or arranging for services for child-specific services, such as child abuse counseling or preschool programs.
Domestic Violence	Providing or arranging services for victims of domestic violence.
Education	Providing or arranging for services for participants to complete a course of study leading to a diploma or specific skill certificate.
Employment Services	Providing or arranging services for participants to complete job preparation and/or to secure job interviews/employment. This would include acquiring special tools or clothing to perform the job in which the participant is placed or working toward.
English as a Second Language	English language services available to persons who seek to improve their English language skills.
Follow-Up Services	Assessing the need and/or providing additional services upon completion of and discharge from the program.



Health/Dental Services	Providing or arranging services for participants and assuring use of needed medical and/or dental services.
HIV/AIDs Related Services	Supportive services related to the needs of participants diagnosed with HIV/AIDS.
Housing Location/Inspection	Locating and/or initial inspection of rental property on behalf of participants to assure that the housing is decent and adequate for the household and meets general health and safety standards prior to occupancy by the program participant.
Legal Service Referrals	Referrals to any legal services which may be needed by participants.
Mental Health Services	Providing or arranging services that address serious and persistent mental disabilities.
Outreach	Locating and/or contacting homeless persons in the community and informing them of available services.
Substance Abuse Services	Providing or arranging services for participants to NA (Narcotics Anonymous) or other programs to address substance abuse.
Transportation	Transporting or purchasing transportation services, such as bus tokens or taxi fares for participants to acquire medical care, public assistance, education, training or other services not provided on site.



### Fiscal Year End Program Data

The following statistics were downloaded directly from the Department's SHP web-based reporting system. All of the following program data was compiled from the quarterly reports submitted by the SHP providers.

### Number of Homeless Persons

Listed below is the total number of adults and children under the age of 18 that utilized SHP during the fiscal year.

Adults	Children Under 18	Total
<b>6,482</b>	<b>2,595</b>	<b>9,077</b>

### Number of Homeless Households

Single Male	2,883
Single Female	1,810
Couple No Child	75
Couple W/Child	100
Male W/Child	39
Female W/Child	1,169
<b>Total Unduplicated Households</b>	<b>6,076</b>



### Prior Living Situation

The SHP participants reported sleeping in the following places in the week prior to entering the program.

Prior Living Situation	Adults	Children Under Age 18
Non-housing (street, park, car, bus station, etc.)	423	137
Emergency Shelter	1,703	519
Transitional Housing for homeless persons	1,122	472
Permanent Housing	1,049	626
Psychiatric facility	23	0
Substance abuse treatment facility	213	22
Hospital	29	5
Jail / Prison	70	0
Domestic violence situation	64	78
Living with relatives / friends	813	418
Rental housing / Eviction	351	172
Disaster / Fire	2	3
Condemned housing	18	36
Other	602	107
<b>Total</b>	<b>6,482</b>	<b>2,595</b>

### Other Shelters

This section provides the number of participants that used "other" shelters in the year prior to entering the Supportive Housing Program. If no shelters were utilized during the prior year, the number of these participants were reported in the "None" category.

Number of Shelters	Adults	Children Under Age 18
None	4,705	1,864
1	1,366	582
2	269	93
3	94	37
4	26	6
5 or more	22	13
<b>Total</b>	<b>6,482</b>	<b>2,595</b>





### Age and Gender

This section describes the age and gender of all participants that entered the program during the fiscal year.

Age	Males	Females
62 and over	202	139
51 - 61	1,094	725
31 - 50	1,590	1,501
18 - 30	353	864
Emancipated Minor or Unaccompanied Youth*	8	5
<b>Total Adults</b>	<b>6,481</b>	

13 - 17	315	336
6 - 12	485	498
1 - 5	419	369
under 1	71	88
<b>Total Children</b>	<b>2,581</b>	

### Age and Gender of Reunited Family Members or Newborns

The age and gender of newborns, other family members, emancipated minors, or unaccompanied youth reunited with a participant that entered the SHP program during the fiscal year is provided in this section.

Age	Male	Female
62 and over	0	0
51 - 61	0	0
31 - 50	0	0
18 - 30	0	1
Emancipated Minor or Unaccompanied Youth*	0	0
<b>Total Reunited Adults</b>	<b>1</b>	

13 - 17	0	0
6 - 12	1	0
1 - 5	2	1
under 1	7	3
<b>Total Reunited Children</b>	<b>14</b>	

\* Emancipated or Unaccompanied Youth are defined as: emancipated minors, unaccompanied youth, married youth and/or a youth with a child.



### Ethnicity

This section provides the ethnicity of the SHP participants entering the program within the fiscal year.

Ethnicity	Adults	Children Under Age 18
Hispanic or Latino	327	181
Non-Hispanic and Non-Latino	6,155	2,414
<b>Total</b>	<b>6,482</b>	<b>2,595</b>

### Race

This section provides the race of participants entering the SHP Program during the fiscal year.

Race	Adults	Children under Age 18
American Indian / Alaskan Native	25	4
Asian	42	18
Black / African American	4,864	1,972
Native Hawaiian / Other Pacific Islander	5	0
White	1,209	296
American Indian / Alaskan Native & White	9	2
Asian & White	1	1
Black / African American & White	173	191
American Indian / Alaskan Native & Black / African American	7	0
Other *	147	111
<b>Total</b>	<b>6,482</b>	<b>2,595</b>

\* The "Other" category exists for participants that do not declare themselves in any of the given categories.



### Special Needs

This section provides information regarding the types of special needs declared by the SHP program participants upon entering the program. (A participant may have multiple special needs.)

Special Need / Conditions	Adults	Children under Age 18
Substance Abuse (SA)	1,996	14
Alcohol Abuse (AA)	1,143	1
Mental Illness (MI)	1,719	44
Developmental Disability (DD)	184	39
Physical Disability (PD)	749	16
HIV and / or AIDS (HIV)	387	3
Chronic Medical Health Problem	800	46
Domestic Violence	458	59
Unaccompanied Youth	50	0
Pregnant / Paranting Teen	39	4
Ex-Offenders	547	1
Other	80	2
<b>Total</b>	<b>8,152</b>	<b>229</b>

### Disabling Condition

The number of program participants declaring a disabling condition upon entry into the program is reported in this section.

**3,614**

The definition of a disabling condition is:

1. A disability as defined in Section 223 of the Social Security Act;
2. a physical, mental, or emotional impairment which is expected to be of a long continued and indefinite duration; substantially impedes an individual's ability to live independently, and of such a nature that such ability could be more suitable housing conditions;
3. a developmental disability as defined in section 102 of the Developmental Disabilities Assistance and Bill of Rights Act;
4. the disease of acquired immunodeficiency syndrome or any conditions arising from the etiological agency for acquired immunodeficiency syndrome; or
5. a diagnosable substance abuse disorder.



### Veterans

The number of participants that declared themselves as a veteran\* that participated in the SHP Program is reported in this section.

**557**

\* A veteran is anyone who has ever been on active military status.

### Cash Income

This section provides monthly cash income levels for all SHP program participants entering the program and the income status of program participants when exiting the program.

#### Entering the Program

	<b>Adults</b>	<b>Children under 18</b>
No Income	1,950	1,975
\$1 to 150	219	12
\$151 to 250	197	35
\$251 to 500	621	101
\$501 to 1000	2,516	254
\$1001 to 1500	622	106
\$1501 to 2000	229	53
\$2001 +	128	59
<b>Total</b>	<b>6,482</b>	<b>2,595</b>

#### Exiting the Program

	<b>Adults</b>	<b>Children under 18</b>
No Income	507	522
\$1 to 150	39	1
\$151 to 250	40	6
\$251 to 500	103	40
\$501 to 1000	554	79
\$1001 to 1500	169	37
\$1501 to 2000	78	21
\$2001 +	41	10
<b>Total</b>	<b>1,531</b>	<b>716</b>



### Sources of Cash Income

The sources of cash income for all participants entering the SHP program are provided in this section.  
 Participants may have multiple sources of cash income.

#### Entering the Program

<b>Income Source</b>	<b>Adults</b>	<b>Children under 18</b>
AABD	11	0
Alimony / Spousal Support	1	0
Child Support (or DCFS Grant)	126	133
Employment and Training	128	4
Employment Income	1,586	240
Pension / Retirement	71	0
Private Disability Insurance	6	0
Social Security	230	26
SSDI	584	38
SSI	1,487	175
Targeted Work Initiative	0	0
Temp. Asst. Needy Families (TANF)	246	132
Transitional / GA / Earnfare	233	1
Unemployment Benefits	241	26
Veterans Benefits	114	0
Work First / Work Pays	3	6
Worker's Compensation	5	0
<b>Total</b>	<b>5,072</b>	<b>781</b>



**Sources of Cash Income (continued)**

The sources of cash income for all participants exiting the SHP program are provided in this section. Participants may have multiple sources of cash income.

**Exiting the Program**

<b>Income Source</b>	<b>Adults</b>	<b>Children under 18</b>
AABD	2	0
Alimony / Spousal Support	0	0
Child Support (or DCFS Grant)	24	28
Employment and Training	15	0
Employment Income	442	90
Pension / Retirement	21	0
Private Disability Insurance	4	5
Social Security	66	4
SSDI	132	25
SSI	274	40
Targeted Work Initiative	0	3
Temp. Asst. Needy Families (TANF)	41	40
Transitional / GA / Earnfare	36	0
Unemployment Benefits	60	7
Veterans Benefits	34	0
Work First / Work Pays	0	0
Worker's Compensation	1	0
<b>Total</b>	<b>1,152</b>	<b>242</b>



### **Non-Cash Benefits**

The non-cash benefits for all participants entering the program are provided in this section, as well as the non-cash benefits for all participants exiting the program during the fiscal year.

#### **Entering the Program**

<b>Source of Benefits</b>	<b>Adults</b>	<b>Children under 18</b>
All Kids	76	211
Child Care Assistance	113	65
Emergency Food Assistance	1,084	129
LIHEAP	232	5
Teen Parent Program	1	3
WIC	204	220
Medical Card	2,122	1,074
Other	200	3
<b>Total</b>	<b>4,032</b>	<b>1,710</b>

#### **Exiting the Program**

<b>Source of Benefits</b>	<b>Adults</b>	<b>Children under 18</b>
All Kids	21	93
Child Care Assistance	21	19
Emergency Food Assistance	213	45
LIHEAP	28	5
Teen Parent Program	0	0
WIC	31	69
Medical Card	450	386
Other	22	7
<b>Total</b>	<b>786</b>	<b>624</b>



**Supplemental Nutrition Assistance Program / SNAP  
 (formerly known as Food Stamps)**

This section provides an unduplicated number of households entering the program during the fiscal year that were either currently enrolled, agency enrolled or ineligible for the program.

<b>Enrolled Prior to Entering:</b>	3,727
<b>Enrolled After Entering:</b>	786
<b>Ineligible:</b>	1,563
<b>Total Households:</b>	<b>6,076</b>

**Shelter Nights**

The total number of shelter nights served to all program participants during the fiscal year is provided in this section.

**Shelter Nights**

	<b>Shelter Nights</b>
Male Adults	828,152
Male Children	343,817
Female Adults	854,392
Female Children	335,524
<b>Total</b>	<b>2,361,885</b>

**Shelter Meals**

Meals Served / Purchased / or Vouchered for All Participants	<b>199,660</b>
--	----------------





### Supportive Services

The supportive services provided to all program participants during the fiscal year is represented in this section. (Advocacy, Case Management, and Counseling are required supportive services.)

<b>Supportive Services</b>	<b>Adults</b>	<b>Children</b>
Advocacy	75,952	3,056
Case Management	230,766	5,324
Counseling		
Financial	39,171	1,145
Life Skills	140,547	2,056
Other Counseling Services	24,755	4,330
Alcohol Abuse Services	28,743	0
Child Care	1,440	1,124
Children's Services	1,932	4,970
Domestic Violence	687	86
Education	28,419	3,950
Employment Services	25,974	136
English as Second Language	163	6
Follow-up Services	23,958	475
Health / Dental Service	25,085	569
HIV / AIDS Related Services	2,020	3
Housing Location / Inspection	15,084	153
Mental Health Services	63,595	333
Legal Service Referrals	1,303	31
Outreach	23,003	778
Substance Abuse Services	49,153	12
Transportation	113,179	1,659
Other	7,850	224
<b>Total</b>	<b>922,779</b>	<b>30,420</b>
<b>Grand Total</b>		<b>953,199</b>



### Length of Stay

This section provides information regarding the length of time participants spent in the Supportive Housing Program before leaving.

<b>Time Period</b>	<b>Adults</b>	<b>Children Under Age 18</b>
Less than 1 month	74	7
1 to 2 months	146	48
3 - 6 months	326	136
7 - 12 months	256	180
13 - 24 months	325	204
25 months - 3 years	191	72
4 - 5 years	92	49
6 - 7 years	44	14
8 - 10 years	48	6
10 years and up	29	0
<b>Total</b>	<b>1,531</b>	<b>716</b>

### Reason for Departure

Upon departing from the Supportive Housing Program, the following reasons were cited for all program participants during the fiscal year.

<b>Reason for Departure</b>	<b>Adults</b>	<b>Children Under Age 18</b>
Left for housing opportunity before completing program	177	74
Completed program	574	313
Non-payment of rent / occupancy charge	99	27
Non-compliance with project	170	142
Criminal activity / destruction of property / violence	56	4
Reached maximum time allowed in project	6	18
Needs could not be met by project	41	4
Disagreement with rules / persons	20	8
Death	68	5
Voucher funds exhausted	0	0
Voluntary Departure	144	80
Unknown / disappeared	98	20
Other	78	21
<b>Total</b>	<b>1,531</b>	<b>716</b>

\* Transitional shelter programs are allowed to charge up to 30 % of participant income for rent.



### Destination

This section provides the destination of the participants who exited the program during the fiscal year and were not expected to return.

<b>Permanent Housing Destination</b>	<b>Adults</b>	<b>Children Under Age 18</b>
Rental house or apartment (non-subsidized)	326	217
Public Housing Section 8	14	7
Shelter Plus Care	74	143
HOME subsidized house or apartment	27	11
Other subsidized house or apartment	73	25
Homeownership	168	81
Moved in with family or friends	12	11
<b>Transitional Housing Destination (24 Months or Less)</b>	196	78
Transitional Opportunity	61	4
Moved in with family or friends	66	24
<b>Institutional Destination</b>		
Psychiatric hospital	14	0
Inpatient alcohol or other drug treatment facility	28	4
Jail / prison	35	1
<b>Other Emergency Shelter Destination</b>		
Emergency Shelter	40	5
Other supportive housing	22	8
Places not meant for human habitation (e.g. street)	4	0
Other	97	20
<b>Unknown Destination</b>		
Unknown	274	77
<b>Total</b>	<b>1,531</b>	<b>716</b>

### Reason for Turnaway

This section provides information regarding the reason participants were turned away from the Supportive Housing Program during the fiscal year.

<b>Reason For Turnaway</b>	<b>Adults</b>	<b>Children Under Age 18</b>
No Vacancy	5,907	995
No Voucher Funds	0	0
Inappropriate for shelter	951	156
Refused to accept rules	24	14
Found other housing	201	109
<b>Total</b>	<b>7,083</b>	<b>1,274</b>



### Turnaway Referral

This section represents a duplicated count of the referrals made to program participants for other social services that were turned away from the Supportive Housing Program.

**5,499**

### Primary Language

The Department is attempting to identify the total number of program participants that could not speak or read English. A duplicated count of the primary language for these program participants is provided in this section.

Category	Number of Adults	Number of Children
Albanian	0	0
Arabic	2	0
Bosnian	0	0
Bulgarian	0	0
Chinese	0	0
French	8	4
Gujarati	0	0
Hindi	1	0
Khmer	0	0
Korean	0	0
Lithuanian	0	0
Mandingo	0	0
Polish	3	0
Romanian	0	0
Russian	0	0
Spanish	46	26
Ukranian	0	0
Urdu	1	0
Uzbek	0	0
Vietnamese	0	0
Other - Asian	1	0
Other - African	2	0
Other - Central and South American	0	0
Other - European	0	0
Other - India	2	0
Other	9	1
<b>Total</b>	<b>75</b>	<b>31</b>