Illinois Naloxone Purchase, Training, and Distribution Services

Drug overdose deaths in this country nearly tripled from 1999 to 2014. Among the 47,055 drug overdose deaths that occurred in the U.S. in 2014, 28,647 (60.9 percent) involved an opioid. Like many states, Illinois has recently experienced a notable increase in drug overdose deaths that can primarily be attributed to opioid use. According to the Illinois Department of Public Health (IDPH), 1,889 people died from an opioid overdose in Illinois in 2016. This compares to more than one and a half times the number of homicides and nearly twice the number of fatal motor vehicle accidents. Since 2013, our state has seen the number of heroin deaths almost doubled, the number of opioid analgesic deaths nearly quadrupled, and the number of synthetic opioid deaths multiply by more than tenfold. If this current rate of increase continues, more than 2,700 people will die of an opioid overdose in Illinois in 2020. In short, the opioid epidemic is the most significant public health and public safety crisis facing Illinois.

Illinois Drug Overdose Prevention Program (DOPP)

The Illinois Department of Human Services (IDHS), Division of Alcoholism and Substance Abuse (DASA) established the Drug Overdose Prevention Program (DOPP) in 2010. The purpose of the DOPP is to reduce the number of deaths in Illinois by training and educating first responders to an overdose. First responders may include law enforcement officers, school nurses, bystanders, friends and family members of heroin or other opioid dependent persons, and others. Training for first responders includes information on methods that can reduce overdose fatalities, including the administration of Naloxone. Naloxone is a medication that reverses an overdose by blocking opioids, including prescription opioids and heroin. During the period of time when an overdose can become fatal, respiratory depression can be reversed using Naloxone if properly administered.

IDHS/DASA provides 1) training for ‘Enrolled Programs’ that then train multiple sites within their communities to administer Naloxone. ‘Enrolled Programs’ include substance use disorder treatment programs, community-based organizations, hospitals, and local health departments, health care providers, including Federally Qualified Health Care Centers (FQHCs) and Health Care for the Homeless clinics, urgent care facilities, and faith-based organizations. Agencies engaged with incarcerated individuals, such as jails, prisons, probation and parole, problem-solving courts, and police and sheriff departments are also encouraged to enroll as a Drug Overdose Prevention Program; 2) Drug Overdose Prevention Guidelines and ongoing webinars to help enrolled programs take the steps necessary to operate a Drug Overdose Prevention Program; and 3) assistance with access to Naloxone, including actual distribution of the medicine, but also training regarding additional paths to access Naloxone.

http://www.dhs.state.il.us/page.aspx?item=58142

As of Fall 2017, thirty-four counties (34) in the state have an Enrolled Program. Many of the enrolled programs serve multi-county areas in order for there to be some coverage across all 102 counties. Substance use disorder treatment programs, community-based organizations, hospitals, local health departments, health care providers, public safety entities (such as jails, prisons, probation and parole boards and problem-solving courts) and police/fire/ambulance services are encouraged to reach
out to the Enrolled Programs and funded providers listed in the directory found at the end of this document for training and access to Naloxone.

<table>
<thead>
<tr>
<th>Funding Source</th>
<th>Counties</th>
<th>Percent of Population</th>
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<tbody>
<tr>
<td>PDO*</td>
<td>6</td>
<td>62.6%</td>
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<tr>
<td>STR*</td>
<td>96</td>
<td>39.4%</td>
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<tr>
<td>Illinois Counties</td>
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</table>

*Grant programs are described below

**Grants to Prevent Prescription Drug/Opioid Overdose Related Deaths (PDO)**

The Illinois Department of Human Services is the recipient of Grants to Prevent Prescription Drug/Opioid Overdose Related Deaths (PDO) awarded by the Department of Health and Human Services (HHS) Center of Substance Abuse Prevention/Substance Abuse and Mental Health Services Administration (CSAP/SAMHSA). It is a five year discretionary grant - $1 million/year for five years. The goals of the project are to 1) expand the existing infrastructure responsible for assessing, planning, and implementing strategies to prevent overdose-related deaths; 2) reduce the numbers of overdose-related deaths in six high need counties; 3) increase the availability of Naloxone to first responders; and 4) measure the short and long-term outcomes of the program.

**PDO Partners (5)**

**Chestnut Health Systems (CHS)** provides services throughout Madison and St. Clair counties. CHS core services include substance use disorder treatment and prevention, mental health treatment and housing for persons with mental illness, employee assistance and workplace services, primary care treatment, and preventative services and a crisis residential program. Chestnut works with the Partnership for Drug Free Communities, other community coalitions and several additional entities to provide regular overdose prevention, education and reversal courses for clients and families. Chestnut also provides overdose education at assessment to clients diagnosed with opioid use disorder.

Two other agencies currently distribute Naloxone in Madison and St. Clair counties: Bethany Place (Belleville/St. Clair) and the Missouri Network for Opiate Reform, both of which offer regular training sessions for Naloxone providers. CHS is focused on expanding Naloxone distribution to recovery homes, individuals recently released from detox or incarceration, residential or outpatient care facilities, police departments, university police, student services and metro transit bus personnel.

**Chicago Recovery Alliance (CRA)** provides services throughout Cook County. In 1996, CRA integrated opioid-related overdose prevention efforts with Naloxone distribution and has become one of the largest providers of Naloxone in the nation, reaching over 45,500 potential opioid-related overdose intervention providers.

CRA offers a wide variety of services to individuals who receive overdose prevention education and Naloxone rescue kits. CRA’s outreach efforts reach approximately 5,500 individuals each year who are injecting opioids. CRA will increase overdose prevention education for the most at risk group's (e.g., injecting drug users, homeless population, un/under-insured and undocumented) in addition to increasing Naloxone education services for organizations that work with people at risk for overdose (e.g., addiction treatment agencies, homeless services, corrections, health care, HIV services). CRA targets individuals and organizations with limited resources. [http://www.anypositivechange.org/slt.html](http://www.anypositivechange.org/slt.html)
**DuPage County Health Department (DCHD)** provides services throughout DuPage County. The DuPage Narcan Program currently includes 58 program sites with over 3,800 trained participants. The program also includes school districts, treatment centers, social services agencies and law enforcement organizations in surrounding counties.

DCHD has developed an outreach program called Project Connect (PC), which provides access to clinical treatment for individuals who have received emergency room overdose treatment. PC provides the following services: needs assessment for both physical and behavioral health needs; crisis intervention and safety planning; peer support; identification of treatment options and connection to services; care coordination with treatment facilities throughout client’s rehabilitation; aftercare plans for those who complete treatment; support services to clients and families; and assistance in locating employment and housing. DCHD is expanding training to other at risk providers, including emergency rooms, treatment centers and community groups.

**Lake County Health Department (LCHD) and Community Health Center (CHC)** provide services throughout Lake County. LCHD and CHC have been partners in leading overdose prevention efforts in Lake County, playing a major role in the formation of the Lake County Opioid Initiative (LCOI). The Initiative’s efforts include law enforcement training in Naloxone administration. Since December 2014, officers in Lake County trained through the LCOI have used Naloxone to prevent many overdose-related deaths. The large number of Naloxone saves has motivated surrounding police departments and Lake County jail/probation staff to complete LCOI training.

LCHD is targeting several populations in Lake County to increase Naloxone distribution efforts. These include the criminally involved, users and family members of users and doctors/providers in the county.

**The Will County Executive Office of Substance Use Initiatives (OSUI)** supports harm reduction and recovery services for citizens of Will County affected by the opioid epidemic. Naloxone distribution and training are provided to First Responders, Justice System, Social services, families, active users and other bystanders to reduce death from overdose. Substance Use Disorder (SUD) education and overdose training is provided to high-risk individuals currently in the court system as well as incarcerated populations. Community overdose and SUD education is conducted county-wide.

Services offered also include support for the expansion of Police Department Deflection programs, e.g., Safe Passage where individuals with a Substance use disorder can seek assistance accessing treatment; expansion of medical assisted treatment opportunities throughout Will County; and facilitation of evidence based prevention programs in schools. Sites for prescription drop off locations can be found at Willcountygreen.com.
State Targeted Response to the Opioid Crisis Grant Program (STR)

Illinois received $16.3 million in grant funding through the 21st Century Cures Act, administered by the Department of Health and Human Services (HHS) Substance Abuse and Mental Health Services Administration (SAMHSA) under the State Targeted Response to the Opioid Crisis Grant program. The program aims to address the opioid crisis by increasing access to treatment and reducing unmet treatment needs and opioid overdose-related deaths.

Opioid STR Partners (8)

Naloxone (Narcan) purchase, training, and distribution services will be expanded into the remaining Illinois counties through the following organizations:

Champaign-Urbana Public Health District (CUPHD) provides services in Champaign, Vermilion, Ford, Dewitt, Piatt, Douglas, Edgar, Coles, Clark and Cumberland counties. During 2015, both Champaign and Vermilion Counties had population rates of opiate overdose deaths in excess of 11 per 100,000, which was higher than the Illinois statewide rate.

CUPHD formed a coalition, “Partnership to Reduce Opiate Mortality and Promote Training (PROMPT)”, to direct the expansion of the overdose prevention efforts into the East Central Illinois region. Coalition members include: county health department officials, city police, county sheriff’s officers, emergency departments, drug treatment providers, opiate replacement program providers, mental health providers and pharmacy staff. Bystanders, family and friends of persons who use opiates are prioritized through this project.

Egyptian Health Department (EHD) and Southern Illinois Healthcare Service (SIH) provide services and outreach to the southernmost 16 counties of the state, specifically within the area of the Healthy Southern Illinois Delta Network (HSIDN). The HSIDN serves Saline, Gallatin, White, Alexander, Franklin, Hardin, Jackson, Johnson, Massac, Perry, Pope, Pulaski, Randolph, Union, and Williamson counties, additionally EHD will target Hamilton County. EHD is the lead agency for the Southeastern Illinois Community Health Coalition (SIHC).

EHD became a DASA-certified Drug Overdose Prevention Program (DOPP) in 2014 and has provided Naloxone training to approximately 40 law enforcement personnel. Southern Illinois Healthcare(SIH) have been training law enforcement agencies on the use of Naloxone and will be conducting training for first responders (EMS/EMR agencies and fire departments) and lay people in the communities. In addition, SIH runs a project through SPARC (Shawnee Preparedness and Response Coalition) to train and provide Naloxone kits to law enforcement in their seven county primary service area which includes the counties of Jackson, Franklin, Williamson, Perry, Saline, Union, and Johnson.

EHD and SIH will coordinate mapping and training efforts in the lower 15 counties to promote the program being offered through EHD to expand Naloxone distribution, education, training and awareness efforts. Naloxone kits will be distributed to first responders and lay people in the communities.

Human Service Center of Peoria, Inc. (HSC) HSC offers a continuum of services that include: centralized non-emergency intake and assessment services; mobile crisis intervention services; residential medical detoxification services; office based psychiatric assessment and medication treatment services;
medication assisted treatment services for individuals dependent on opiates and/or alcohol; and residential, mental health and substance use treatment services for the criminal justice population.

HSC collaborates with the Jolt Foundation, Chestnut Health Systems, Robert Young Center, and Sinnissippi Centers to support an expansion of Naloxone distribution and education and outreach across several counties throughout the northern and central portion of the state.

Kane County Health Department (KCHD) provides services throughout Kane, DeKalb, Ogle, and Lee Counties. KCHD issues Naloxone delivery systems and trains first responders in its use. As levels of usage and death rates from opioids have increased, a number of funding sources and prevention strategies have been pursued, including the donation of Naloxone delivery systems from private organizations, and collaboration with the Kane County Sheriff’s Office to use funding from the office’s drug education fund in order to purchase Naloxone.

KCHD has also formed the Kane County Substance Abuse Task Force. This task force is responsible for a dissemination plan for education and wraparound services that include treatment centers, academia, courts, jail, education, homeless shelters and healthcare providers. They also identify the best methodologies and enhance best practices for distribution of naloxone product, and educational outreach.

Kankakee County Health Department (KCHD) provides services throughout Kankakee, Kendall, Grundy, and Iroquois Counties. KCHD has partnered with the Kankakee Sheriff’s Department, Kankakee Coroner’s Office, and Riverside Medical Center to help establish the Kankakee NARCAN Program, which to date has trained more than 125 officers.

Populations targeted in an effort to address the opioid crisis include police officers, probation/jail staff, first responders, campus security, treatment centers, recovery homes and nonprofit personnel.

The Sangamon County Department of Public Health (SCDPH) provides services throughout Sangamon, Cass, Christian, Macon, Morgan, Moultrie and Menard Counties. In 2012, Sangamon County developed a comprehensive harm reduction program with detailed data collection and safety procedures.

Training is provided to local health departments, first responders and by-standers. SCDPH has also developed train the trainer materials, educational material for physician’s and dentist’s offices, informational materials for media release and posters/flyers/brochures for community distribution, as well as awareness webinars intended for additional interested parties.

Winnebago County Health Department (WCHD) provides services throughout Winnebago County including the City of Rockford. Goals developed in the fall of 2016 as part of the Community Health Improvement Plan (CHIP) include the development of a plan to train community members to recognize and reverse opiate overdose through the administration of Naloxone.

WCHD focuses on expanding distribution and training to patients recently discharged from treatment providers, family members, community members, healthcare providers, recovery home staff, high school and college staff and returning citizens involved in the criminal justice system.

In addition, WCHD works through the newly formed DOPP Coalition and the Mental Health Advisory Committee of Winnebago. The DOPP Coalition is currently composed of agencies representing substance use disorder treatment, the local college of medicine and pharmacy, and a not-for-profit
community advocacy group supporting families impacted by opioid addiction who have a history of providing naloxone in the community. The coalition works with the Mental Health Advisory Committee and the Violence Reduction Workgroup of Winnebago County for alignment of strategies and resources to address the prevention of mortality associated with opiate overdose. This assists in the leveraging of additional stakeholders including law enforcement, justice system, educational institutions, and health care systems already engaged in addressing the opiate crisis and its impacts.
Illinois Naloxone Purchase, Training, and Distribution Services

Opioid Overdose Death Rate per County
Rate per 100,000 of Opioid Overdose Deaths by Illinois County – 2016 (IDPH)

Illinois Overdose Prevention Programs (IDHS/DASA)

[Map showing opioid overdose death rates by county]

Rate per 100,000
- None reported
- 1.00 to 6.99
- 7.00 to 10.76
- 10.77 to 19.99
- 20 or more

State Rate = 14.2
### Illinois PDO and STR Naloxone Grant Recipient Contact Information

<table>
<thead>
<tr>
<th>Prescription Drug Overdose (PDO) Grantees</th>
<th>Program Contact</th>
<th>E-mail</th>
<th>Phone</th>
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<tr>
<td>Chestnut Health Systems</td>
<td>Donna Nahlik</td>
<td><a href="mailto:dnahlik@chestnut.org">dnahlik@chestnut.org</a></td>
<td>618-205-8133</td>
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<tr>
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<td>312-953-3797</td>
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<td>DuPage County Health Department</td>
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<td>630-221-7572</td>
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<td>Lake County Health Department</td>
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<td>847-377-8199</td>
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<td>708-205-5783</td>
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<tr>
<td>Champaign-Urbana Public Health District</td>
<td>Julie A. Pryde</td>
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<tr>
<td>Winnebago County Health Department</td>
<td>Sandra Martell</td>
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